PHYSICIAN PRACTICE COMPLIANCE CONFERENCE



October 1-3, 2008 | Philadelphia, PA | Doubletree Hotel Philadelphia

How to Operationalize Stark

Robert A. Wade, Esq.

Partner

Baker & Daniels LLP

bob.wade@bakerd.com

805 15th Street, N.W. Suite 700 Washington, D.C. 20005

(202) 312-7420

202 South Michigan Street, Suite 1400

South Bend, Indiana 46601

(574) 239-1906

Health Care Compliance Association 6500 Barrie Road, Suite 250, Minneapolis, MN 55435 888-580-8373 | www.hcca-info.org

Stark

"The road is long with many a winding turn that leads us to who knows where . . . He ain't heavy, he's our brother"

He Ain't Heavy, He's My Brother, Written by B. Scott and B. Russell, 1970



Representative Pete Stark

• E-Mail:

PETEMAIL@HR.HOUSE.GOV

Website:

http://www.house.gov/stark

Washington Office:

239 Cannon

Washington, DC 20515

Phone: (202) 225-5065

• Fax: (202) 226-3805

) 226-3805 ²



888-580-8373 | www.hcca-info.org

Stark Is:

- · Confusing
- Broad
- Frustrating
- · Anti-Capitalism
- Misunderstood
- · Disliked by Physicians
- Loved by Lawyers*

*Not really, but it does contribute to the kids' college fund



FMV Documentation

Fair market value documentation is the key component to most Stark exceptions. Without clear and convincing documentation, DHS entity may not be able to defend the financial arrangement.



HCCA HEACH CARE COMPLIANCE ASSOCIATION 888-580-8373 | www.hcca-info.org

FMV Sources

- National benchmark sources (i.e., MGMA, Sullivan Cotter)
- · Third-party offers
- Counter-offers
- Valuation experts (i.e., real estate appraisers)



5

Technical Violations



Please show me the technical violation exception.

See exception for certain arrangements involving temporary non-compliance. § 411.353(f)



Technical Violations

- Expired contract
- No contract
- Financial terms modified without written document
- Financial terms modified during first year
- · Wrong description of service
 - Square feet
 - Hours
- Gifts/benefits to physician exceeds \$338 per year



7

Technical Violations

- For financial arrangements without contract, see if arrangement meets one of the following exceptions:
 - Arrangement does not involve a designated health service
 - Arrangement with hospital not related to designated health service (§ 411.357(g))
 - Employment (§ 411.357(c))
 - Payment by physicians (§ 411.353(i))
 - Signature effective October 1, 2008, 90 days if inadvertent and 30 days if not inadvertent



The Monsters in the Closet

42 USC § 1320a-7b(a)(3)

Whoever...having knowledge of the occurrence of any event affecting ... his initial or continued right to any such benefit or payment ... conceals or fails to disclose such event with an intent to secure fraudulently such benefit or payment ... when no such benefit or payment is authorized

Felony/up to \$25,000 fine/5 years imprisonment





LTH CARE 888-580-8373 | www.hcca-info.org

9

Direct Compensation Arrangement Created in Phase III with Physicians and their Physician Organizations

- "Stand in the Shoes"
- 42 CFR 411.354 (c) (ii) A physician is deemed to have a direct compensation arrangement with an entity furnishing DHS if the only intervening entity between the physician and the entity furnishing DHS is his or her physician organization. In such situations, for purposes of this section, the physician is deemed to stand in the shoes of the physician organization



888-580-8373 | www.hcca-info.org

Direct Compensation Arrangement Created in Phase III with Physicians and their Physician Organizations "Stand in the Shoes" continued Pre-Phase III View Physician/Physician Organization Physician/Physician Organization Indirect Hospital Bel-50-8373 | www.hoca-info.org

Direct Compensation Arrangement Created in Phase III with Physicians and their Physician Organizations

- "Stand in the Shoes" continued
- Implemented due to CMS's concern that arrangements between DHS entities and group practices are often viewed as outside the application of the Stark Law
 - For example, an arrangement that did not meet the Stark Law's definition of a direct compensation arrangement and that also failed to meet one of the prongs of the indirect compensation arrangement definition may allow a physician to make referrals to the entity for the furnishing of DHS without violating the Stark Law's referral prohibition.
- Phase III definition applies to new arrangements or renewals entered into after September 5, 2007.
- Grandfather provision for arrangements that were "properly structured to comply with the indirect compensation arrangements are exception"

Operational Requirements

- · Contract Management Database
- Centralized or Structured Decentralized Filing System
- Fair Market Value Documentation Process
- Structured Financial Arrangement Approval Process



13

Operational Issues with Stark Exceptions

- · Rental of office space
- Rental of equipment
- · Bona fide employment relationship
- Personal service arrangements
- Physician recruitment
- Gifts and benefits (non-monetary compensation up to \$338 and medical staff incidental benefits less than \$29)



Office Space

- · Square foot measurement
- · Real estate appraisals
- · Gross lease v. triple net lease
- Payment of increases in operating expenses
- Tenant improvements
- Time share arrangements (vacancy factor, calculation of daily charge, office supplies and equipment, personnel)
- Exclusive use
- No percentage-based leasing arrangement
- No per click rental for referrals from lessor



Equipment

- Monitoring usage
- Independent FMV documentation
- Shared usage
- Exclusive use
- · No percentage-based leasing arrangement
- No per click rental for referrals from lessor





Employment

- · Align productivity with compensation benchmarks
- Productivity bonuses based on services performed personally by the physician (not required if use in-office ancillary exception with group practice)
- Productivity compensation mechanisms (RVUs, collections, gross charges)
- · Administrative v. Clinical Services





17

Personal Service

- Time sheet v. no time sheet (See Exhibit A)
- · Annualized payment v. hourly payment
- Work with payroll to ensure accurate beginning and end of arrangement
- One-year requirement (early termination clause)



Recruitment

- Service area v. "geographic area served by the hospital"
- Establishing need: counting physicians v. other indicators (i.e., wait time, complaints)
- · Length of income guarantee
- · Length of forgiveness
- Other financial incentives in addition to income guarantee (i.e., signing bonus, moving expenses, recruitment fee)
- How much is reasonable?
- Security/collateral (group, future home)



19

Recruitment

- Incremental expenses
- Reconciliation (See Exhibit B)
- Forgiveness and taxes
- Restrictions on practice
- Group issues
- Gaming the income guarantee is it reasonable to require equitable distribution of procedures and payors to recruited physician?



Gifts and Benefits \$338 per year v. \$29 per benefit

- Tracking (See <u>Exhibit C</u>)
- Physician cannot solicit
- · Business dinners
- "Trinkets" v. marketing
- Focus on value, not cost





21

Gifts and Benefits \$338 per year v. \$29 per benefit

- Allocating Gift (\$100 plant to four physicians)
- Meal delivered to physician office also consumed by office staff
- Hospital advertisement with reference to physicians



Policy

Signatory Authority Policy

AVP VP SVP CEO DEAN

- Supply/Purchase X
- Leases X
- MD Group X
- Recruitment
- Research
- I.T.
- PSAs



2

PHYSICIAN PRACTICE COMPLIANCE CONFERENCE



October 1-3, 2008 | Philadelphia, PA | Doubletree Hotel Philadelphia

Performing a Stark III Assessment Developing the Tools & Processes to Implement the Current Requirements

Janis Anfossi, JD, MPH, RN Associate General Counsel Rush University Medical Center Chicago, Illinois

Health Care Compliance Association 6500 Barrie Road, Suite 250, Minneapolis, MN 55435 888-580-8373 | www.hcca-info.org "But we do have a contract – its been automatically renewing since 1988"

It may be time to do another call for contracts and

It may be time to do a complete assessment of what is going on out there in your organization



25

34 Stark Exceptions

Most Often Used

Physician services

- » In-office ancillary services
- » Rental of office space
- » Rental of equipment
- » Bona fide employment
- » Personnel services arrangements
- » Physician recruitment
- » Non-Monetary compensation
- » Fair market value compensation



TOOLS AND PROCESSES

- · Contract Review & Approval Policy
- · Centralized Contract Database
- Assessment Plan
- Monitoring Plan



27

Institution Wide Contract Policy

- Requires review by legal & compliance
- Applies to medical staff, university, research, hospital, ambulatory, administrators and vendors.
- Process for final version approval before execution
- Allows unmodified templates



Policy

- Identify lead responsible person
- · Forward draft and approval form
- Forward confirmation of FMV
- Unmodified templates scanned to database & approval form sent to legal



29

Related Policies

- FMV
- Billing for Items/Services
- Physician Practice Acquisition
- · Prohibition and Kickbacks
- · Waiver of Co-Payments
- · Professional Courtesy
- · Business Gifts
- Tenant Rental
- · Prohibition on Self Referral



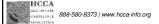
Policy

Arrangement/Contract Approval Form

- Signed by legal & compliance prior to contract execution
- · brief description
- · parties
- · proposed execution date
- · physician or immediate family member involved
- · lead responsible person
- · individual expected to sign

Attach final negotiated contract

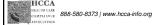
- · FMV confirmation
- · Summary of key terms



31

Centralized Contract Database

- · Buy or build software application
- · Call for contracts announcement
- Interview all Sr. Admins/VPs and Medical Staff Dept. Chairs
- Have them identify key administrators & communicate you are coming
- · Visit, interview about what is going on
- Collect contracts
- · Develop "arrangements" review list



Database

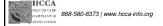
- · Review old contracts for legal sufficiency
- · Start new process for new contracts
- Clean up "arrangements" and write contracts
- Develop audit plan for "new" contracts
- · Track amendments



33

Research Contracts

- · Understand current process with Sponsors
- · Insert legal review
- Audit sufficiency



Templates

- For internal legal/compliance use
 PSA's (our MDs/your MDs)
 - » Leased staff to private practices
 - » Offer letter
 - » Vendor
 - » Space Lease
 - » Timeshare/subleases
 - » Equipment lease
 - » Administrative services



35

Templates

For administrators (if unmodified)

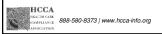
- Dean's office PSA's
- Offer letter
- Vendor
- Space lease



Tools

Gather all needed information up front

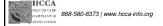
- Timeshare Questionnaire
- PSA Questionnaire



37

Assessment Plan

- · Administrator Interviews concerning
 - » Transactions
 - » Arrangements
 - » Payments
- With Private MDs
- With Employed MDs & external MDs/organizations



Give the Administrator examples of

- Transactions
- Arrangements
- Payments



39

Assessment Plan

Space Leases

- Sit down with Property Management
- Get out the blueprints
- · Collect & centralize files
- Legal sufficiency reviews of current Leases
- FMV tools



- Space Leases Fair Market Value
- Internal/on site: develop methodology for internal cost
- annual real estate comparables
- dedicated space
- common space
- External/offsite: real estate comparables when possible
- average of offers of some market
- independent valuation service advice
- develop choice
 - develop methodology



41

Assessment Plan

- Equipment Leases FMV
 - Purchase cost
 - Depreciation
 - · Exclusive use
 - Per click
- Staff Leases FMV
 - · Actual salary
 - Fully loaded (benefits and skills update)
 - Are invoices occurring?
 - Are payments occurring?

HCCA
HEALTH CARE
COMPLIANCE
ASSOCIATION

888-580-8373 | www.hcca-info.org

Recruitment

- Who does it at your organization?
- Centralize analysis proforma
 - strategic initiatives
 - · approval process
- Develop policies for income guarantees
 - employed MDs in private practices offices
 - restrictive covenants



43

Assessment Plan

Physician PSA/Leases

FMV salary - AAMC / MGMA



- Non Monetary Compensation (NMC)
 - policy
 - education
 - process for reporting
 - tracking
 - pay backs for \$338 \$507



45

Monitoring Plan

- Take high risk / high problem areas from assessment
 - Put those on a monitoring/audit plan
 - Do random audits of money flow
 - · Leases paid on time
 - · Interest penalties charged per policy
 - Payments from accounts titles as physicians services, fees, etc.

